Les Baugh County Member

Vacant City Member

City Member Stan Neutze City Member Alternate

Mark Mezzano City Member Irwin Fust Special District Member

Mary Rickert

County Member Alternate

Brenda Haynes Special District Member



Larry Russell Public Member

Joe Chimenti County Member

Fred Ryness Special District Alternate Katharine Ann Campbell Public Member Alternate

George Williamson Executive Officer

James M. Underwood General Counsel

> Kathy Bull Manager

Agenda Item: 8.d.

**DATE:** February 4, 2021

FROM: George Williamson, Executive Officer & Kathy Bull, Office Manager

**SUBJECT:** Policy and Procedures Update – Chapter 2 – Section 2. and Section 4.

#### **BACKGROUND:**

The current Shasta LAFCO Policy Chapter 2 General Operations and Administration includes the following for:

## Section 2. Budget and Accounting

- 2.1 Annual Budget
- 2.2 Investment Policy
- 2.3 Financial Policies

## Section 4. Provisions for Personnel

- 4.1 Employment
- 4.2 Salary & Wage Administration
- 4.3 Benefits
- 4.4 Time Off
- 4.5 Conduct and Problems
- 4.6 Budgetary Provisions
- 4.7 Appointment of Executive Officer and Legal Counsel

#### **DISCUSSION:**

The changes for discussion include Section 2. Budget and Accounting is within 2.3.1 Accounts and Signatures, adding the verbiage "Shasta County filing fee payments" in reference to exceptions for two signatures required.

Other Changes include Section 4. Provisions for Personnel are within 4.2.2 Employment Categories, 4.2.3 Pay Policies, 4.3.1 Insurance and Other Benefits, 4.4.1 Paid Time Off Benefits, 4.4.2 Holiday, 4.4.4 Other Time Off. Staff has highlighted proposed changes in strikeout/underlined text and highlighted changes for the Commission consideration and input.

## **RECCOMENDATION:**

Staff recommends the Commission review highlighted Section 2. and Section 4. in attached document, approve by resolution 2021-01 or provide further direction to staff.

Attachments: Policy and Procedures - Chapter 2 - Section 2. and Section 4.

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#### Shasta LAFCO Policies and Procedures

## **CHAPTER 2**

## **GENERAL OPERATIONS AND ADMINISTRATION**

## Section 1. Introduction

## 1.1 Statutory Authority

Cortese-Knox-Hertzberg Local Government Reorganization Act Section 56380 provides that, "The commission shall make its own provision for necessary quarters, equipment, and supplies, as well as personnel. The commission may choose to contract with any public agency or private party for personnel and facilities.

As provided in LAFCO statute Section 56381, (a) The commission shall adopt annually, following noticed public hearings, a proposed budget by May 1 and final budget by June 15. At a minimum, the proposed and final budget shall be equal to the budget adopted for the previous fiscal year unless the commission finds that reduced staffing or program costs will nevertheless allow the commission to fulfill the purposes and programs of this chapter: (b) After public hearings, consideration of comments, and adoption of a final budget by the commission. the auditor shall apportion the net operating expenses of a commission in the following manner: (1) In counties in which there is city and independent special district representation on the commission, the county, cities, and independent special districts shall each provide a one-third share of the commission's operational costs."

Pursuant to Section 56384, "(a) The commission shall appoint an Executive Officer who shall conduct and perform the day-to-day business of the commission. If the executive officer is subject to a conflict of interest on a matter before the commission, the commission shall appoint an alternate executive officer; (b) The commission shall appoint Legal Counsel to advise it. If the commission's counsel is subject to a conflict of interest on a matter before the commission, the commission shall appoint legal counsel to advise it.: and (c) The commission may appoint such staff as it deems appropriate. If staff for the commission is subject to a conflict of interest on a matter before the commission, the commission shall appoint alternate staff to assist it."

## 1.2 Statement of Purpose

The purpose is to establish how the requirements and provisions in the LAFCO statute pertaining to general operations and administration, including the appointment of staff, will be applied by the Shasta Local Agency Formation Commission, hereinafter referred to as "Shasta LAFCO" or "Commission".

## Section 2. Budget and Accounting

# 2.1 Annual Budget

Pursuant to LAFCO statute, Shasta LAFCO shall annually adopt a budget for operations. The annual budget shall be submitted in a format that is consistent with generally accepted budget documents for local government agencies. At a minimum, the budget shall include provisions for salaries and benefits and services and supplies, including any contract services, necessary to operate and maintain the functions of Shasta LAFCO in a manner that efficiently serves the needs of the general public and meets the statutory intent. To offset expenditures to the fullest extent possible, the budget shall identify and include projected revenues from other agencies, as defined and permitted by statute, as well as fees and charges, as defined and permitted by statute.

The Executive Officer shall prepare and submit proposed and final annual budgets according to the statutory deadlines:

- 1. Budget objects, sub-objects and line items shall be consistent with standard public agency budgeting practices.
- 2. Inter-object budget transfers and transfers between sub-objects shall be approved in advance by the Commission.
- Executive Officer budget transfers between line items may be approved by the
  Executive Committee so long as this does not deviate from Commission adopted
  budget object and sub-object expenditure totals, and any such transfer is reported to
  the Commission at its next meeting.
- 4. User-fee based expenditure line items shall be budgeted in a separate sub-object to facilitate budget tracking and accounting.
- 5. Adopted budgets shall reflect Commission's best estimate of annual revenues and carry-over fund balances.
- 6. Adopted budgets shall separately identify restricted fee-based services of revenues and fund balances.
- 7. Adopted budgets shall separately identify the estimated fund balance to be maintained solely for future MSR/SOI work to be performed on a staggered period, over three or more years as determined necessary by the Commission.
- 8. Formal Commission budget reviews shall occur no less than every six (6) months.

## 2.2 Investment Policy:

#### 2.2.1 Scope

This policy provides guidelines for the prudent investment of Shasta LAFCO funds and for maximizing the efficiency of Shasta LAFCO's cash management system.

## 2.2.2 Objectives

The primary investment activities objectives shall be, in order of priority:

- Safety of Principal. Investments shall be undertaken in a manner that first seeks
  to ensure the preservation of principal. The Executive Officer and/or Executive
  Committee shall evaluate, or cause to be evaluated, each potential investment,
  seeking both quality in issuer and in underlying security or collateral. The
  objectives will be to mitigate credit risk and interest rate risk.
- Liquidity. Investments shall have maturity dates compatible with cash flow requirements and shall permit easy and rapid conversion to cash without substantial value loss.
- 3. Return on Investment. Investments shall be undertaken to attain market rates of return, consistent with the higher priority objectives of safety of principal and liquidity.

#### 2.2.3 Prudence

LAFCO shall manage its investments under the "prudent person rule" which states, in essence, that a trustee shall exercise the judgment and care, under the circumstances then prevailing, which persons of prudence, discretion, and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived (Government Code §53600.3).

Investment shall be made only in securities and with financial institutions in which LAFCO is legally empowered to invest funds. Commissioners, officers, and employees involved in the investment process shall refrain from personal business activity that could conflict with the prudent execution and management of LAFCO's investments, or that could impair their ability to make impartial decisions. Said individuals shall not serve on the board of directors of a financial institution in which LAFCO has invested funds.

## 2.2.4 Delegation of Authority

The Executive Officer is designated as the LAFCO Financial Officer. The Executive Committee is responsible for investment management decisions and activities.

#### 2.2.5 Authorized Investments

- Passbook Savings and Money Market Checking Accounts. These accounts may be maintained in local branches of commercial banks and/or savings and loan associations. Amounts maintained in such accounts shall be fully insured by the FDIC or fully collateralized.
- 2. Certificates of Deposit. Cash may be invested in certificates of deposit only if they are fully insured by the FDIC or fully collateralized.

#### 2.2.6 Prohibited Investments

Certain investment practices and instruments are inconsistent with the first objective of this policy, safety of principal, and are therefore prohibited. LAFCO shall not engage in leveraged investing, including but not limited to margin accounts, hedging, or any form of borrowing for the purpose of investment.

## 2.2.7 Reporting

The Financial Officer shall submit to the Commission a quarterly investment report detailing all investments.

# 2.2.8 Policy Revision

This policy may be revised by the Commission as necessary.

#### 2.3 Financial Policies:

## 2.3.1 Accounts and Signatures

 Bank accounts shall be authorized by motion of the Commission and established by the Executive Officer consistent with LAFCO's Investment Policy, Section 2.2 Such accounts shall be used to manage LAFCO's financial affairs.

Two signatures shall be required on all checks of above Fifty Dollars (\$50.00) except for the payment of regularly scheduled rent, utilities, Shasta County filing fee payments consistent with an adopted budget and applicable LAFCO policies. The Executive Officer, the Office Manager, the Commission Chair and the Commission Vice-Chair, shall be bank account signatories.

An employee or officer of LAFCO shall not be able to sign/co-sign a check for him/herself.

The Commission's Executive Committee may approve disbursements above fifty dollars (\$50.00) for payment so long as such payables are consistent with the Commission adopted budget and applicable LAFCO policies.

- The Executive Officer is designated as the Financial Officer of LAFCO and shall have principal signature authority for all accounts, subject to procedures and safeguards adopted by the Commission. The Executive Officer, the Office Manager, the Commission Chair and the Commission Vice-Chair, shall be bank account signatories.
- 3. Two commissioners, specifically the Chairman and Vice-Chairman, shall have signature authority for bank accounts and financial transactions.
- 4. A budget update and financial statement will be reviewed by the Commission no less frequently than quarterly (Policy 2.).

## 2.3.2 Expenditures

- The Executive Officer will review all claims and invoices received by LAFCO and may authorize payment as appropriate within the framework and limitations of the budget adopted by the Commission.
- 2. Claims for expenses, other than budgeted costs are reviewed and approved by the Commission. The Executive Officer may authorize payment of routine claims prior to the Commission's review in order to avoid late charges, ensure prompt payment and to qualify for early payment discounts.
- 3. An audit of LAFCO's financial statements shall be conducted annually or biannually, as determined by the Commission.
- Received invoices are to be immediately reviewed and approved by the Executive Officer or his/her designee and entered into QuickBooks as payables.
- 5. Two signatures shall be required on all checks above Fifty Dollars (\$50.00) except for the payment of regularly scheduled rent, utilities payments consistent with an adopted budget and applicable LAFCO policies.
- 6. An employee or officer of LAFCO shall not be able to sign/co-sign a check for him/herself.
- 7. The Commission's Executive Committee may approve disbursements above fifty dollars (\$50.00) for payment so long as such payables are consistent with the Commission adopted budget and applicable LAFCO policies.
- 8. Disbursement reports shall be provided to the Executive\_Committee, and the Commission each month after warrants are completed. Monthly disbursement reports shall also be made public on the LAFCO website.
- 9. No accounts payable shall be paid unless they are consistent with the approved budget line item.

## **User-Fee Based Expenses Accounting:**

- 1. Each fee-based application shall have a budget that is separate from other LAFCO expenditures.
- 2. A fee-based applications cost tracking system shall be implemented and maintained.
- 3. A log shall be kept of each expenditure for supplies that separately shows feebased application supplies usage and costs.
- 4. A time log shall be kept for time staff and consultants work on each application for costs tracking purposes.
- 5. Fee-based application based reports shall be provided to the Commission on a monthly basis.
- 6. Invoices provided by staff and consultants shall account for all services and expenses incurred, consistent with adopted budget line items.

#### 2.3.3 Internal Financial Controls

The following are LAFCO internal controls and safeguards:

- 1. The Office Manager and Executive Officer will follow adopted procedures for invoices, claims, disbursements, receipt and deposits of revenues. The Office Manager shall initiate transactions such as purchase orders and payment of invoices and claims. Once a payment is received by LAFCO, it should immediately be reviewed and accounted for in QuickBooks. Once information is entered into QuickBooks, payments should be deposited in bank at the earliest time available. Transfers should be done only with the prior approval of the Commission, or in an emergency by the Commission Chairman based on a recommendation by the Executive Committee.
- 2. The Executive Officer and/or Commission shall authorize transactions. The Commission will review claims at each regularly scheduled LAFCO meeting. Disbursement reports shall be provided to the Executive Committee, and the Commission each month after warrants are completed. Monthly disbursement reports shall also be made public on the LAFCO website. No accounts payable shall be paid unless they are consistent with the approved budget line item.
- 3. The Office Manager will prepare payments and checks as specified in the approved procedures.
- 4. Received invoices are to be immediately reviewed and approved by the Executive Officer or his/her designee and entered into QuickBooks as payables.
- 5. The Office Manager shall maintain and reconcile records of all financial transactions. The Executive Officer will review reconciliations at least monthly. Financial updates and budget reports will be prepared and presented to the Commission no less frequently than quarterly.
- 6. Bank statements are to be immediately reconciled upon receipt and reported monthly to the Commission.
- 7. Bank reconciliation reports shall be provided to the Commission each month, which shall include a copy of the monthly bank statements.
- 8. Revenue Statements, Aging Payables, and disbursement reports are to be provided monthly to the Commission, and are to be downloaded to the LAFCO website for public viewing following Commission review and acceptance.
- 9. Financial reports shall be provided on a cash basis on a quarterly basis (30 days maximum after quarter closes) or if needed prior to the quarter completing. Financial reports could also be downloaded onto the website.
- 10. An outside financial audit will be conducted following the close of each fiscal year (or every other fiscal year if so determined by the Commission) and presented to the Commission when complete.
- 11. A full annual audit shall be conducted by an independent accounting firm selected by the Commission after the close of each fiscal year unless the Commission determines that a financial compilation or review is appropriate on alternating years. The resulting financial reports shall be made immediately available to the Executive Committee and Commission and shall be posted on the LAFCO website.

#### 2.3.4 Fraud/Ethical Behavior

It is the policy of Shasta LAFCO to follow ethical, responsible, and reasonable procedures related to purchasing, claims, auditing, money management, and other financial matters.

Fraud is defined as the intentional, false representation or concealment of a material fact for the purpose of personal gain or for the purpose of inducing another to act upon it to his or her injury. Each employee or member of LAFCO should be familiar with the types of improprieties that might occur in his or her area of responsibility and be alert for any indication of irregularity. Any fraud that is suspected or detected shall be reported immediately to the Executive Officer or alternatively to the Commission Chair.

Actions Constituting Fraud: The terms fraud, defalcation, misappropriation, and other fiscal irregularities refer to, but are not limited to:

- 1. Any dishonest or fraudulent act;
- Forgery or alteration of any document or account belong to LAFCO;
- 3. Forgery or alteration of a check, bank draft, or any other financial document;
- 4. Misappropriation of funds, securities, supplies, equipment, or other LAFCO assets;
- 5. Impropriety in the handling or reporting of money or financial transactions;
- 6. Disclosing confidential and proprietary information to outside parties;
- 7. Accepting or receiving anything of material value from contractors, vendors, or persons providing goods or services to LAFCO;
- 8. Destruction, removal or inappropriate records, furniture, fixtures, and equipment use:
- Any similar or related irregularity;
- 10. Personal use of LAFCO credit card or debit card.

The General Counsel has the primary responsibility for investigating suspected fraudulent acts and may use whatever internal and/or external resources are necessary to conduct an investigation. Results of any investigation and subsequent actions will be reviewed by counsel and referred to the Commission if appropriate.

Investigation results are confidential and will not be disclosed or discussed with anyone other than those who have a legitimate need to know. This will avoid damaging the reputations of persons who may be suspected, but subsequently found innocent of wrongful conduct.

## Section 3. Provisions for Quarters, Equipment and Supplies

#### 3.1 Provisions for Quarters

It shall be the policy of Shasta LAFCO to establish and maintain an administrative office that is separate and independent from any other local governmental agency or private enterprise. Provisions for lease or rental of an appropriate administrative office shall be made in the annual operating budget. The Executive Officer or General Counsel are authorized to negotiate the terms of any lease or rental agreement for subsequent approval by the Commission. The Executive Officer shall also be responsible for ongoing compliance with the terms and conditions of any lease agreement approved by the Commission.

# 3.2 Provisions for Equipment and Supplies

It shall be the policy of Shasta LAFCO to make sufficient budget provisions for the equipment, services, and supplies necessary to achieve maximum operational and administrative efficiencies.

The Executive Officer shall be responsible to prepare and submit, in accordance with the deadlines and process established in the LAFCO statute, a proposed and final budget which contains provisions for equipment, services, and supplies, said budgets to be presented in a format acceptable to the Commission and accompanied by a narrative statement which discusses the basis for the proposed expenditures, any major changes which have occurred since adoption of the final budget for the previous year, and a discussion of any estimated revenue shortfalls over the prior year. Further, the Executive Officer shall be responsible to exercise and maintain budgetary controls and expedite the financial transactions associated with expenditures for equipment, services, and supplies.

#### **Section 4. Personnel Provisions**

## 4.1 Employment (Employee defined as a W-2 Employee)

#### 4.1.1 EMPLOYEE ACKNOWLEDGMENT FORM

I have received and read a copy of the Shasta LAFCO employee policy manual and understand all the policies, guidelines and procedures stated within. The guideline manual describes important information about LAFCO, and I understand that I should consult the LAFCO Executive Officer regarding any questions I might have. I have entered into my employment relationship with LAFCO voluntarily and acknowledge that there is no specified length of employment. Accordingly, either I or LAFCO can terminate the relationship at will, with or without cause, at any time, so long as there is no violation of applicable federal or state law. Furthermore, I acknowledge that this manual is not a contract of employment.

Since the information, policies, and benefits described herein are necessarily subject to change, I acknowledge that revisions to the manual may occur, except to LAFCO's policy of employment-at-will. I understand that LAFCO reserves the right to modify, supplement or rescind any or all of its policies whenever it deems necessary or useful to do so, at any time with or without notice.

| EMPLOYEE'S NAME (printed) |      |
|---------------------------|------|
|                           |      |
|                           |      |
| EMPLOYEE'S SIGNATURE      | DATE |

## 4.1.2 At-Will Employment

**Overview.** The intent is to establish the At-Will-Employment Policy.

**Policy.** The employment relationship between Shasta LAFCO and its employees is for an unspecified term and may be terminated by the employee, or LAFCO Executive Officer or the Commission of LAFCO ("Commission") at any time, with or without cause or advanced notice. Also, LAFCO reserves the right to transfer, demote, suspend and administer discipline with or without cause or advance notice.

None of the policies, procedures or contents of this manual is intended to create any contractual obligations which in any way conflict with LAFCO's policy of At-Will-Employment. The at-will relationship can only be modified by a written agreement signed by the employee and the LAFCO Executive Officer. During the first twelve months of employment, employee is learning and adapting to the position and employee is also under review for adequate performance.

## 4.1.3 Equal Employment Opportunity Policy

**Overview:** The intent is to establish the Equal Employment Opportunity Policy.

**Policy:** LAFCO is strongly committed to providing equal opportunity to all employees and applicants for employment. LAFCO does not discriminate on the basis of race, color, religion, national origin, ancestry, sex, gender, age, medical condition, sexual orientation, marital status, pregnancy, physical or mental disability, veteran or other protected status, or on the basis of any perception that an applicant or employee has any of these characteristics or on the basis that an applicant or employee is associated with someone who has or is perceived to have these characteristics. LAFCO strictly prohibits the harassment of any individual on any basis listed above (see the Policy Against Harassment for further clarification).

This policy applies to all employment practices, including recruitment, advertising, job application procedures, hiring, firing, advancement, compensation, training, benefits, transfers, social and recreational programs, and any other terms, conditions and privileges of employment.

An employee who believes that he or she has been subjected to any form of unlawful discrimination should make a complaint, preferably written, to the Executive Officer. Complaints should be specific and should include the names of individuals involved and the names of any witnesses. LAFCO will immediately undertake an effective, thorough and objective investigation and attempt to resolve the situation. If LAFCO determines that unlawful discrimination has occurred, effective remedial action will be taken to deter any future discrimination.

Employees will not be retaliated against for bringing a complaint in good faith under the Equal Employment Opportunity Commitment Policy or the Policy Against Harassment, or for honestly assisting in investigating such a complaint, even if the investigation produces insufficient evidence that there has been a violation, or if the charges cannot be proven. However, disciplinary action may be taken if false or frivolous accusations are made in bad faith.

## 4.1.4 Disability Accommodation

**Overview:** The intent is to establish the Disability Accommodation Policy.

**Policy:** LAFCO is committed to complying fully with state and federal disability discrimination laws. As previously stated, no program or activity administered by the employer shall exclude from participation, deny benefits to or subject to discrimination any individual based on an employee's actual or perceived disability or based on an employee's association with someone who has an actual or perceived disability.

LAFCO is further committed to providing reasonable accommodation to the known physical or mental limitations of an otherwise qualified applicant or employee. If you believe you are a qualified individual with a disability and that you need a reasonable accommodation in order to perform the essential functions of your job, please notify the Executive Officer. The accommodation process is interactive and allows the applicant or employee to identify possible accommodations. However, LAFCO has the right to choose among effective accommodations.

#### 4.1.5 Harassment Policy

**Overview:** The intent is to establish the Policy Against Harassment.

**Policy:** LAFCO prohibits and will not tolerate harassment of employees, applicants, or persons providing services pursuant to a contract based on factors such as race,

color, religion, national origin, ancestry, sex, gender, age, medical condition, sexual orientation, marital status, pregnancy, physical and mental disabilities, veteran or other protected status, including persons perceived to have any of these characteristics or associating with someone who has or is perceived to have any of these characteristics. LAFCO will also take all reasonable steps to prevent harassment based on protected status by third parties, such as customers, clients and suppliers. All such harassment is prohibited by LAFCO and is against the law.

**Definition:** Harassment is unwelcome and inappropriate conduct directed at an employee, based upon one of the characteristics protected under the federal and state anti- discrimination laws, that substantially prevents an employee from performing his or her duties, serves to threaten or intimidate an employee, and/or produce a hostile work environment. Prohibited unlawful harassment includes, but is not limited to, the following behavior:

- 1. Verbal conduct such as epithets, derogatory jokes or comments, slurs or unwanted sexual advances, invitations or comments;
- 2. Visual conduct such as derogatory and/or sexually-oriented posters, photography, cartoons, drawing or gestures;
- 3. Physical conduct such as assault, unwanted touching, blocking normal movement or interfering with work because of sex, race or any other protected basis:
- 4. Threats, demands to submit to sexual requests as a condition of continued employment, or to avoid some other loss, and offers of employment benefits in return for sexual favors.

Reporting and Complaint Procedure: An employee who believes that he or she has been subjected to any form of unlawful harassment should promptly make a complaint, preferably written, to the Executive Officer, or if it involves the Executive Officer, to the Chair of the Commission. Complaints should be specific and should include the names of individuals involved and the names of any witnesses. LAFCO will immediately undertake an effective, thorough and objective investigation and attempt to resolve the situation. If LAFCO determines that unlawful harassment has occurred, effective remedial action will be taken commensurate with the severity of the offense, up to and including termination. Appropriate action will also be taken to deter any future unlawful harassment.

**Retaliation:** Employees will not be retaliated against for bringing a complaint in good faith under the Equal Employment Opportunity Policy or the Policy Against Harassment, or for honestly assisting in investigating such a complaint, even if the investigation produces insufficient evidence that there has been a violation, or if the charges cannot be proven. However, disciplinary action may be taken if false or frivolous accusations are made in bad faith.

# 4.1.6 Performance Management

**Overview:** The intent of the performance review process is to maximize organizational productivity and individual potential within a position and LAFCO.

**Policy:** A review and discussion of each employee's performance is conducted to enable the employee and the Executive Officer to discuss the employee's performance relative to his/her goals and objectives in addition to those of LAFCO. The discussion of job performance and goals on an informal, day-to-day basis is strongly encouraged. Additional formal performance evaluations are conducted to provide the opportunity to discuss job tasks, identify and correct weaknesses, encourage and recognize strengths, and discuss positive, purposeful approaches for meeting goals.

The performance of all employees is generally evaluated according to a one-year cycle, on or around the employee's anniversary date. However, the frequency of performance evaluations may vary depending upon length of service, job position, past performance, changes in job duties or recurring performance problems.

While merit-based pay adjustments are awarded by LAFCO in an effort to recognize truly superior employee performance, positive performance evaluations do not always guarantee increases in salary or promotions. Salary increases and promotions are solely within the discretion of LAFCO and depend on many factors in addition to performance. Pay increases will be tied to the accomplishment of specific established employee goals. After receiving their review, an employee will be required to sign the evaluation report acknowledging that it has been presented and discussed between the employee and the Executive Officer. LAFCO's provision of performance evaluations does not alter the at-will employment relationship.

**Policy – Executive Officer:** The Executive Officer will provide a self-evaluation of his/her personal performance to each Shasta LAFCO commissioner in January.

Each commissioner will complete an evaluation form following Shasta LAFCO's first meeting of the calendar year. The commissioners will sign their completed evaluation forms and then forward them to the Chair of the Executive Committee.

The forms will not be reviewed by anyone outside the Executive Committee.

The Executive Committee will deliver its performance evaluation, based on the Committee's deliberation and those evaluations which have been submitted to the Committee by other Commissioners and Alternates, to the Executive Officer and the full Commission in closed session.

The Executive Committee will provide a recommendation for salary/compensation or contract adjustments to the Commission in open session. The Commission will vote to accept or reject the Executive Committee's recommendation. If the recommendation is rejected, the Executive Committee will reconvene to reevaluate its recommendation. The Executive Committee will then present a modified recommendation to the Commission in an open session at the April Shasta LAFCO hearing.

#### 4.1.7 Personnel Records

**Overview:** The intent is to clarify the guidelines for treatment of employee personnel records and information.

**Policy:** General Employees: Employees have the right to inspect certain documents in their personnel file, as provided by law, in the presence of a LAFCO representative at a mutually convenient time. Only documents previously signed by the employee are allowed to be copied. Employees may add written versions of any disputed item to their file.

LAFCO will attempt to restrict disclosure of your personnel file to authorized individuals within the organization. Any request for information from the file must be made to the Executive Officer or specific designee. Only the Executive Officer or specific designee is authorized to release information regarding current or former employees. Disclosure of personnel information to outside sources will be limited to the extent allowed by law. However, LAFCO will cooperate with requests from authorized law enforcement or local, state or federal agencies conducting official investigations, with validly issued subpoenas and as otherwise required by law or legal proceeding to be released.

#### 4.1.8 Termination

**Overview:** The intent of this policy is to explain the types of termination and LAFCO's procedures for processing terminations.

**Policy:** Employment termination is an inevitable part of personnel activity within any organization, and many termination reasons are routine. Below are examples of some of the most common circumstances under which employment is terminated.

**Voluntary Resignation.** An employee who voluntarily resigns his/her employment is asked to prepare a written letter of resignation informing LAFCO of the intended resignation date. Although not required, employees who voluntarily resign are asked as a courtesy to give LAFCO at least two weeks' notice prior to the

resignation date in order to provide time to search for an adequate replacement if necessary and to ensure a smooth transition for your departure from LAFCO.

An employee is also considered to have voluntarily terminated employment by failing to report to work for three consecutive scheduled workdays without notice, or without prior approval by the Executive Officer.

**Discharge.** The violation of the policies and procedures of LAFCO or any other illegal acts may result in disciplinary action up to and including termination. Disciplinary actions may include verbal and written warnings, suspension, probationary periods and termination of employment, depending on the conduct involved. LAFCO maintains its at-will status at all times. LAFCO reserves the right to utilize any form of disciplinary action, up to and including termination, at any stage it deems appropriate, depending on the circumstances.

**Exit Interview** LAFCO will generally schedule exit interviews at the time of employment termination. The exit interview will provide an opportunity to discuss such issues as employee benefits, conversion privileges, repayment of outstanding debts to LAFCO, or return of property owned by LAFCO. Suggestions, complaints and questions are encouraged. Employees will receive their final pay in accordance with applicable state law.

**At-Will Employee** Because employment with Shasta LAFCO is based on mutual consent, both the employee and Shasta LAFCO have the right to terminate employment at-will, with or without cause, at any time. Nothing in this termination policy changes the At-Will Employment policy of Shasta LAFCO.

**Benefits** Employee benefits will be affected by employment termination in the following manner. All accrued, vested benefits that are due and payable upon termination will be paid in accordance with applicable state law. Some benefits may be continued at the employee's expense if the employee so chooses. The employee will be notified in writing of the benefits that may be continued, and of the terms, conditions and limitations of such continuance.

# 4.2 Salary and Wage Administration:

## 4.2.1 Compensation Practices

**Overview:** The intent is to provide guidelines on the compensation practices.

**Policy:** It is the intention of Shasta LAFCO to provide compensation to its employees based on identified responsibilities, skill levels, performance of

responsibilities, educational accomplishments, and current comparable wages for the region.

In conjunction with the annual performance review process, annual compensation reviews may be conducted to assess the employees' performance of the responsibilities as outlined in their job description. Any merit increases are at the discretion of LAFCO and will be determined in the annual budget process with the Commission by recommendation of the Executive Officer. Special compensation adjustments may be made if necessary at the discretion of the Commission.

Annual review of the salary structures may be conducted and if appropriate, adjustments made to accommodate any changes to necessary to the established salary range at LAFCO's discretion of. Compensation issues should be addressed to the Executive Officer.

# 4.2.2 Employment Categories

**Overview:** The intent is to define employment classifications so that employees understand their employment status and benefit eligibility.

**Policy:** These classifications do not guarantee employment for any specified period of time. Accordingly, the right to terminate the employment relationship at-will at any time is retained by both the employee and Shasta LAFCO.

Employment Categories: In addition to the above categories, each employee will belong to one other employment category:

- 1. Executive Officer Exempt employee, under contract, per Commission set standards.
- 2. Regular Full Time Employees who are not in a temporary status and who are regularly scheduled to work <u>at least 30 hours per week. Shasta LAFCO's full-time schedule. Generally, they are eligible for Shasta LAFCO's benefit package, subject to the terms, conditions and limitations of each benefit program.</u>
- 3. Regular Part Time Employees who are not assigned to a temporary status and who are regularly scheduled to work less than 30 hours per week. While they do receive all legally mandated benefits (such as Social Security and workers' compensation insurance), they may be ineligible for some of Shasta LAFCO's other benefit programs.
- 4. Temporary Employees who are hired as interim replacements, to temporarily supplement the work force, or to assist in the completion of a specific project. Employment assignments in this category are of a limited duration. Employment beyond any initially stated period does not in any way imply a change in employment status. Temporary employees retain that status unless and until

notified of a change in writing signed by the Executive Officer. Temporary employees are ineligible for Shasta LAFCO's benefit programs.

# 4.2.3 Pay Policies

**Overview:** The intent is to clarify wage administration, work hours and time-keeping.

Payment of Wages: All employees are paid on the 5<sup>th</sup> and 20<sup>th</sup> of each month. biweekly (every two weeks). There are 26 pay periods each year with paydays being every other Friday. In the event that the normal payday falls on a Shasta LAFCO holiday, the pay date will be the first day immediately prior to the normal pay date.

Pay Advances: Shasta LAFCO does not give advances against wages or unaccrued PTO time.

**Corrections to Payroll:** Errors arising from the payroll processing will be worked out with the payroll contact and the employee. Payment due to a correction will be processed in accordance with state law.

**Overtime Pay:** When Shasta LAFCO's needs cannot be met during regular working hours, employees may be required to work overtime. All overtime work for nonexempt employees must receive prior authorization of the Executive Officer or the Assistant Executive Officer. Overtime compensation is paid to all nonexempt employees in accordance with federal and state wage and hour laws, based on actual hours worked.

**Work Hours:** Staffing needs and operational demands may necessitate variations in starting and ending times, as well as variations in the total hours that may be scheduled each day and week, at the discretion of the Executive Officer.

**Time-Keeping:** Accurately recording time worked is the responsibility of every hourly employee. Federal and state laws require Shasta LAFCO to keep an accurate record of time worked in order to calculate employee pay and benefits. Time worked is all the time actually spent on the job performing assigned duties.

Hourly employees <u>are toshould</u> accurately record the actual <u>hours worked.</u> time they begin and end their work and the time of their meal periods on a timesheet form provided by Shasta LAFCO. An employee who submits erroneous timesheets will be subject to discipline, up to and including termination. Altering, falsifying, or tampering with time records may result in termination. Any modifications to a time record must be initialed by both the employee and the Executive Officer.

#### 4.3 Benefits:

#### 4.3.1 Insurance and Other Benefits

**Overview:** The intent is to provide insurance and other benefits to all regular full-time and part time employees of Shasta LAFCO. The Commission will review and may change these benefits on an annual basic at its discretion.

**Policy:** Full-time Shasta LAFCO employees will qualify for health insurance, dental insurance and other insurance depending on their classifications. They are also eligible to participate in such programs as the California Public Employees Retirement System (PERS), a qualified 403b plan or a 457 Deferred Compensation Program, as determined by the Commission. The Commission will review and establish the benefits annually at its discretion. A Benefits Summary Chart will be prepared annually setting forth these benefits.

# 4.4 Time Off

#### 4.4.1 Paid Time Off Benefits

**Overview:** The intent of this policy is to provide Paid <u>Sick LeaveTime Off (PTO)</u> for the purpose of illness, other medical requirements, <u>personal time</u>, <u>vacation</u>, family <u>emergencies\_illness</u>, etc. The Commission will review and may change any of these leave benefit provisions on an annual basis at its discretion.

**Policy:** Shasta LAFCO provides <u>24 hours annual Paid Sick Leave to all employees</u> according to California State Law

PTO benefits to all regular full-time and regular part-time employees. PTO benefits are not available for temporary employees. Accumulation of PTO: Full-time employees shall earn the following accrual rate for PTO:

| Anniversary | PTO           |
|-------------|---------------|
| One - three | <del>18</del> |
| Four - nine | <del>23</del> |
| After 10    | <del>28</del> |

Regular part-time employees with continuous service working 20 hours or more per week will accrue PTO in accordance with the above chart, on a pro-rated basis determined by normal hours worked. Active service for all regular employees commences with their first day of work and continues thereafter unless broken by an absence without pay or a leave of absence. Temporary employees do not accrue PTO. Employees cannot accumulate more than 160 hours of PTO.

In order to request time off, employees should submit a Paid Time Off Request form to the Executive Officer. Efforts will be made to accommodate all employees'

requests for specific leave time. However, the Executive Officer will also consider the needs of Shasta LAFCO when evaluating PTO requests.

Upon separation from Shasta LAFCO employment, an employee is eligible to be paid for accrued, unused PTO days up to a maximum of 160 hours at 100% of the employee's hourly salary.

Executive Officer Exemption: The Executive Officer may receive benefits or accrual rates that differ, as determined by contract, that supersede application of this section.

## 4.4.2 Holiday

**Overview:** The intent is to provide office closure paid time off for eligible employees for holidays observation.

**Policy:** Holiday time off<u>is unpaid</u>, with pay is granted to all regular full-time employees and regular part-time employees (prorated) for days designated by the Shasta LAFCO on an annual basis. Unless otherwise stated by the Commission,

the holidays shall be:

New Year's Day
Lincoln's Birthday
Memorial Day
Labor Day

Martin Luther King, Jr. Day
Washington's Birthday
Independence Day
Veterans Day

Thanksgiving Day & day following December 24th & 25<sup>th</sup>

## 4.4.3 Pregnancy Leave

**Eligibility**: In accordance with applicable law and this policy, female employees are eligible for a leave of absence and/or transfer on account of pregnancy, regardless of length of service with Shasta LAFCO. Shasta LAFCO will abide by State and Federal Family Medical Leave Acts.

#### 4.4.4 Other Time Off

**Overview:** This policy applies to all regular full-time and regular part-time employees of Shasta LAFCO. The intent of this policy is to outline other types of paid and unpaid time off available to eligible employees.

**Bereavement Leave:** In the event of a death in the immediate family, three consecutive days of paid bereavement leave will be provided to all regular full time and regular part time employees of Shasta LAFCO.

Immediate family is defined as the employee's spouse, parent, child, sibling; the employee's spouse's parent, child, or sibling; the employee's child's spouse; grandparents or grandchildren; the employee's domestic partner. Special

consideration will also be given to any other person whose association with the employee is similar to any of the above relationships.

Employees may also, with the approval of the Executive Officer, use any available paid leave for additional time off as necessary. If more time off is requested, it will be granted only at the discretion of the Executive Officer.

Bereavement pay is calculated based on the base pay rate at the time of absence and prorated for part-time employees.

**Jury Duty and Other Court-Related Leaves** Shasta LAFCO encourages employees to fulfill their civic responsibilities by serving jury duty or appearing in court as a witness when required. Shasta LAFCO provides three days of paid time off for jury duty service. For service longer than three days, employees will receive unpaid leave if business permits. If desired, employees may use any accrued PTO.

Employees must show the jury duty summons to the Executive Officer as soon as possible so that arrangements may be made to accommodate their absence. Employees are expected to report for work whenever the court schedule permits, including any remaining parts of a normally scheduled workday.

Shasta LAFCO will provide health insurance benefits for the full term of jury duty absence. Paid leave, and holiday benefits will continue to accrue during jury duty leave.

**Time Off to Vote:** Generally, employees are able to find time to vote either before or after their regular work schedule. If, however, full-time employees are unable to vote in an election during their non-working hours, Shasta LAFCO will grant compensate with up to 2 hours of PTO pay, at current rate, to vote. [GW1]

Employees requiring time off to vote should make their requests at least two working days prior to the Election Day. Advance notice is required so that the necessary time off can be scheduled at the beginning or end of the work shift, whichever provides the least disruption to the normal work schedule. Employees must submit a voter's receipt on the first working day following the election to qualify for paid time off.

**Military Leave** Military leave of absence will be granted to employees who are absent from work because of service in the U.S. uniformed services in accordance with the Uniformed Services Employment and Reemployment Rights Act (USERRA).

**Workers' Compensation Leave** If an employee sustains a work-related injury, he or she will be eligible for a medical leave of absence for the period of disability in accordance with all applicable laws covering occupational injuries.

Where an employee's work-related injury qualifies as a serious health condition, any Workers' Compensation Leave taken will be considered part of his or her entitlement, if any, to leave under the Family and Medical Rights Act ("FMLA") and the California Family Rights Act ("CFRA"). Employees on Workers' Compensation Leave should keep their supervisors informed as to their work status and will need to provide a doctor's release before returning to work.

**Volunteer Emergency Leave and Training** If employees volunteer as a firefighter, reserve peace officer, or emergency rescue personnel, they may be entitled to unpaid leave to perform emergency duty. In addition, they may take unpaid leave of up to 14 days per calendar year for the purpose of engaging in fire or law enforcement training. If an employee qualifies for these types of leave, he or she may use accrued PTO during the leave. Time spent on this leave counts for purposes of determining "length of service". However, PTO will not be accrued and holiday pay will not be received during this leave.

**Family and Medical Leave** Shasta LAFCO will follow the law to the extent applicable.

#### 4.5 Conduct and Problems

# 4.5.1 Computer and Email Usage

**Overview:** The intent of this policy is to assist in the understanding of the usage of email, the Internet, computer files and software.

**Policy:** Computers, computer files, the email system, and software furnished to employees are Shasta LAFCO property intended for business use. Employees should not use a password, access a file, or retrieve any stored communication without authorization. Employees can have no expectation of privacy in any documents or materials in these systems. Shasta LAFCO reserves the right to access all systems and to monitor use of these systems.

Shasta LAFCO strives to maintain a workplace free of harassment and sensitive to the diversity of its employees. Therefore, Shasta LAFCO prohibits the use of computers and the email system in ways that are disruptive, offensive to others, or harmful to morale.

For example, the display or transmission of sexually explicit images, messages, and cartoons is not allowed. Other such misuse includes, but is not limited to, ethnic slurs, racial comments, off-color jokes, or anything that may be construed as harassment or showing disrespect for others.

Email may not be used to solicit others for commercial ventures, religious or political causes, outside organizations, or other non-business matters. Internet access is for business and related professional use.

Shasta LAFCO purchases and licenses the use of various computer software for business purposes and does not own the copyright to this software or its related documentation. Unless authorized by the software developer, Shasta LAFCO does not have the right to reproduce such software for use on more than one computer.

Employees may only use software on local area networks or on multiple machines according to the software license agreement. Shasta LAFCO prohibits the illegal duplication of software and its related documentation.

Employees should notify the Executive Officer upon learning of violations of this policy. Employees who violate this policy will be subject to disciplinary action, up to and including termination of employment.

Shasta LAFCO owned computers, with the exception of laptops designated for remote use, shall not be removed from the premises.

## 4.5.2 Desk Inspection Policy

**Overview:** The intent is to assist in the understanding of the usage of email, the Internet, computer files and software.

**Policy:** Although desks, cabinets and shelves are made available for the convenience of employees while at work, employees should remember that all desks, cabinets and shelves remain the sole property of Shasta LAFCO. Moreover Shasta LAFCO reserves the right to open and inspect desks, cabinets, and shelves, as well as any contents, effects, or articles in desks, cabinets, and shelves. Such an inspection can occur at any time, with or without advance notice or consent. An inspection may be conducted before, during, or after working hours by the Executive Officer or designee.

Prohibited materials, including weapons, explosives, alcohol and non-prescribed drugs or medications, may not be placed in a desk, cabinet or shelf. Employees who, if requested, fail to cooperate in any inspection will be subject to disciplinary action, up to and including termination. Shasta LAFCO is not responsible for any articles that are placed or left in a desk, cabinet, or shelf that are lost, damaged, stolen or destroyed.

## **4.5.3 Safety**

**Overview:** The intent is to outline safety expectations.

**Policy:** Every employee is responsible for safety. To achieve our goal of providing a completely safe workplace, everyone must be safety conscious. Employees

should report any unsafe or hazardous condition directly to their supervisor immediately.

In case of an accident involving a personal injury, regardless of how serious, employees should notify the Executive Officer immediately. Failure to report accidents can result in a violation of legal requirements, and can lead to difficulties in processing insurance and benefit claims.

If an employee is injured on the job, he or she will be entitled to benefits under the state workers' compensation law in most cases. Shasta LAFCO carries workers' compensation insurance and will assist employees to obtain all benefits to which they are legally entitled.

## 4.5.4 Drug and Alcohol Policy

**Overview:** The intent is to provide a drug and alcohol free workplace for Shasta LAFCO employees.

**Policy:** It is Shasta LAFCO's desire to provide a drug-free, healthful, and safe workplace.

To promote this goal, employees are required to report to work in appropriate mental and physical condition to perform their jobs in a satisfactory manner. While on Shasta LAFCO's premises and while conducting business-related activities off Shasta LAFCO's premises, no employee may use, possess, distribute, sell, or be under the influence of alcohol or illegal drugs.

Violations of this policy may lead to disciplinary action, up to and including immediate employment termination, and/or required participation in a substance abuse rehabilitation or treatment program. Such violations may also have legal consequences.

Under the Drug-Free Workplace Act, an employee who performs work for a government contract or grant must notify Shasta LAFCO of a criminal conviction for drug-related activity occurring in the workplace. The report must be made within five days of the conviction.

## 4.5.5 Employee Complaint Procedure

**Overview:** The intent of this policy is to outline Shasta LAFCO's problem resolution procedure.

**Policy:** Shasta LAFCO is committed to encouraging an open and frank atmosphere in which any problem, complaint, suggestion, or question receives a timely response. Shasta LAFCO strives to ensure fair and honest treatment of

all employees. All employees are expected to treat each other with mutual respect. All employees are encouraged to offer positive and constructive criticism.

If there is a disagreement concerning established rules of conduct, policies, or practices, employees may express their concern through the problem resolution procedure. No one will be penalized, formally or informally, for voicing a complaint with Shasta LAFCO in a reasonable, business-like manner, or for using the problem resolution procedure.

If a situation occurs where an employee believes that a condition of employment or a decision affecting them is unjust or inequitable, they are encouraged to make use of the following steps:

- Employee presents problem to the Executive Officer after incident occurs. If the Executive Officer is unavailable or employee believes it would be inappropriate to contact that person, employee may present problem to the Executive Committee.
- 2. The Executive Officer or Executive Committee responds to problem during discussion and documents the discussion.
- 3. Employee presents problem to the Executive Officer or Executive Committee in writing if problem is unresolved.
- 4. The Executive Officer or Executive Committee reviews and considers problem. The Executive Officer informs employee of decision and forwards copy of written response to the employee's file. The Executive Officer has full authority to make any adjustment deemed appropriate to resolve the problem.

# 4.6 Budgetary Provisions

It shall be the policy of Shasta LAFCO to make sufficient provisions in the annual budget for salaries and benefits for personnel necessary to carry out defined duties and responsibilities associated with general operations and administration.

# 4.7 Appointment of Executive Officer and Legal Counsel

**4.7.1 Executive Officer:** The Commission shall appoint an Executive Officer pursuant to the requirements of LAFCO statute Section 56384. The Commission shall determine, in an action separate from the adoption of this Section, the definition, distinguishing characteristics, examples of duties, employment standards, and compensation parameters for the Executive Officer position, and make its final selection and appointment according to those determinations. Thereafter, the appointed Executive Officer shall become an employee of the Commission, and, as such, shall be subject to the provisions of the "Shasta LAFCO Personnel Policies & Procedures Manual" in an action separate from adoption of this Section.

**4.7.2 Legal Counsel:** The Commission shall appoint a Legal Counsel pursuant to the requirements of LAFCO statute Section 56384. The Commission shall determine, in an action separate from the adoption of this Section, the method for selection and appointment of Legal Counsel, and make its final selection and appointment according to the approved method. Thereafter, the Commission shall, in an action separate from adoption of this Section, enter into an agreement and contact for Counsel services which shall address and contain provisions for, but not limited to, the terms of agreement, compensation, scope of authority and services, and termination of employment.

#### **Section 5. Miscellaneous Provisions**

## 5.1 Contract Services

It shall be the policy of Shasta LAFCO to make sufficient provisions in the annual budget to contract either with the County of Shasta, another public agency, or the private sector for miscellaneous services to be specifically identified in the adopted budget.

## 5.2 Retention of Records

The purpose of the policy is to provide guidelines to staff regarding the retention or destruction of records of the Shasta Local Agency Formation Commission (LAFCO); provide for the identification, maintenance, safeguarding and destruction of records in the normal course of business; ensure prompt and accurate retrieval of records; and ensure compliance with legal and regulatory requirements.

It is the policy of this Commission to retain Shasta LAFCO documents and other records in accordance with the retention schedule established in the attached table. The schedule is in compliance with the minimum retention periods mandated by the California Government Code, the California Code of Civil Procedure, the Code of Federal Regulations, and other legal authorities cited.

#### 5.2.1 Procedure

- A. The staff member completes and signs a "Request for Destruction of Obsolete Records" form, listing the date and description of each document to be destroyed. A sample form is attached to this policy. The staff member submits the form to the Commission Clerk.
- B. The Commission Clerk checks the documents listed on the submitted form to confirm that each document is: (1) not required to be permanently retained, or (2) has been retained for the legally required period of time. The Commission Clerk also confirms that any applicable reproduction requirements (i.e., microfilming, etc.) for each document are complete. The Commission Clerk also verifies that documents are not relevant to a lawsuit, administrative charge or investigation, or similar proceeding, which is in progress or which can

- reasonably be anticipated.
- C. The Commission Clerk submits the form to the Executive Officer, who reviews and signs the form and then returns the signed form to the Commission Clerk.
- D. After receiving the signed form from the Executive Officer, the Commission Clerk oversees the destruction of the documents, indicates the method of destruction on the form, signs the form and returns the original signed form to the Executive Officer.
- E. The Executive Officer will retain all original signed forms requesting destruction of records for a minimum period of two (2) years.
- F. The Commission Clerk will keep a master log of all destroyed documents which includes the titles or brief descriptions of the documents that were destroyed, the method of destruction and the date of destruction.

## 5.2.2 General Guidelines

- A. The Office Manager shall be responsible for policy administration and shall assist all Shasta LAFCO personnel to comply with the provisions of this policy and with the Records Retention Schedule, set forth in Attachment "A."
- B. The following general guidelines apply to all Shasta LAFCO records:
  - 1. The Commission may authorize the destruction of any duplicate records at any time. (Gov. Code §§ 26201, 60200.)
  - 2. Unless otherwise provided by State or federal law, the Commission may authorize the destruction of any original document which is more than two (2) years old without retaining a copy of the document as long as the retention and destruction of the document complies with the retention schedule as set forth in this policy (Gov. Code §§ 26202, 60201.)
  - 3. In addition to the retention period required under this policy, the Commission shall retain original administrative, legal, fiscal and/or historical records with continued value (i.e., records for long-term transactions and/or special projects) until all matters pertaining to such records are completely resolved or the time for appeals has expired. (Gov. Code § 14755, subd. (a); Gov. Code 34090.)
  - 4. Pursuant to Government Code section 60201, the Commission shall not destroy any of the following records:
    - a. Records relating to the formation, change of organization, or reorganization of the Commission;
    - b. Ordinances and resolutions, unless they have been repealed or have become invalid or otherwise unenforceable for five years;
    - c. Minutes of any meeting of the Commission;
    - d. Records relating to any pending claim, litigation, any settlement or other disposition of litigation within the past two (2) years;
    - e. Records that are the subject of any pending request for records under the California Public Records Act, whether or not the record is exempt from disclosure, until the request has been granted or two (2) years after the request has been denied by the Commission;
    - f. Records relating to any pending construction that the Commission has

- not accepted or for which a stop notice claim may be legally presented;
- g. Records relating to any nondischarged debt of the Commission;
- h. Records relating to the title to real property in which the Commission has an interest;
- i. Records relating to any nondischarged contract to which the Commission is a party;
- j. Records that have not fulfilled the administrative, fiscal, or legal purpose for which they were created or received;
- k. Unaccepted bids or proposals, which are less than two (2) years old, for the construction or installation of any building, structure or other public work;
- I. Records less than seven (7) years old that specify the amount of compensation or expense reimbursement paid to Commission employees, officers, or independent contractors.

# 5.2.3 Specific Guidelines

- A. Accounting Records
  - 1. Accounting Records include, but are not limited to, the following:
    - a. Source Documents
      - Invoices, Warrants, Vouchers
      - Requisitions/Purchase Orders (attached to invoices)
      - Cash Receipts
      - Claims (attached to warrants in place of invoices)
      - Bank Statements, Deposits & Checks
      - Bills
      - Various accounting authorizations from Commission minutes, resolutions or contracts
    - b. Journals
      - Cash Receipts
      - Accounts Receivable or Payable Register
      - Check or Warrant Register
      - General & Payroll Journal
    - c. Ledgers
      - Expenditures
      - Revenue
      - Accounts Payable or Receivable Ledger
      - Assets/Depreciation
      - Warrants payable
      - Construction
      - General ledger
    - d. Trial Balance
    - e. Adjusting Entries
    - f. Statements (Interim or Certified Individual or All Fund)
      - Balance Sheet
      - Analysis of Changes in Available Fund Balance

- Cash Receipts and Disbursements
- Inventory of Fixed Assets (Purchasing)
- g. Journal Entries
- h. Reversing Entries
- i. Payroll and personnel records include but are not limited to the following:
  - Accident reports, injury claims and settlements
  - Applications, changes or terminations of employee earnings records and summaries
  - Fidelity bonds Garnishments
  - Insurance records of employees Job descriptions
  - Medical histories Retirements Time cards
- 2. General ledgers must be permanently retained. (Sec. of State Local Gov't. Records Mgmt. Guidelines.).
- 3. In general, the Commission should retain original source documents that are detailed in a register, journal, ledger or statement until audited plus four (4) years. Certain source documents may be retained for a shorter period of time. Refer to the records retention schedule for specific accounting documents.
- 4. The Commission may destroy rough drafts, notes, working papers (except audit), cards, listings, nonpermanent indices, and papers used for controlling work or transitory files at any time.
- 5. In addition to any required legal retention period, the Commission shall not authorize the destruction of any record subject to audit until it has been determined that the audit has been performed. (Gov. Code § 14755, subd. (b); Gov. Code § 34090.)

## B. Long-Term Debt Records

- 1. The Commission may destroy paid bonds, warrant certificates and interest coupons after two (2) years if detailed payment records are retained for ten (10) years.
- 2. The Commission may not destroy any documents relating to any nondischarged debt. (Gov. Code § 60201, subd. (d)(7).)

#### C. Commission Records

- The Commission shall retain original records of the minutes of meetings of the Commission indefinitely. (Gov. Code §§ 34090; 60201.)
- 2. The Commission shall retain original ordinances and resolutions indefinitely. (Gov. Code §§ 34090; 60201.)
- D. Statements and Reports Filed Pursuant to the Political Reform Act
  - 1. Filing officers shall retain original campaign statements and reports for seven (7) years. (Gov. Code § 81009 (c), (e).)
  - 2. Filing officers shall retain copies of statements or reports for four (4) years. The officer does not have to keep more than one copy of a statement or report. (Gov. Code § 81009 (f).)

#### E. Contracts

1. The Commission shall retain original contracts for four (4) years after

- completion of the contracts. (Code of Civ. Proc. § 337.)
- 2. The Commission shall retain contracts with any person or entity that develops real property or furnishes the design, specifications, surveying, planning, supervision, testing, or observation of construction or improvement to real property for ten (10) years after the completion of the construction or improvement. (Code of Civ. Proc. § 337.15.)
- F. Property Records: The Commission shall retain original property records, such as title documents, indefinitely, or until the property is transferred or otherwise no longer owned by the Commission. (Gov. Code §§ 34090, 60201.)
- G. Payroll and Personnel Records
  - 1. Payroll and personnel records include, but are not limited to, the following:
    - a. Accident reports, injury claims and settlements
    - b. Medical histories
    - c. Injury frequency charts
    - d. Applications, changes and terminations of employees
    - e. Insurance records of employees
    - f. Time cards
    - g. Job descriptions
    - h. Performance or rating documents
    - i. Earning records and summaries

Records specifying amounts of compensation or expense reimbursement paid to Commission employees, officers, or independent contractors must be retained for seven (7) years after date of payment. (Gov. Code § 60201)

- 2. The Commission shall retain personnel files for three (3) years after an individual's employment terminates. (29 CFR 1627.3.)
- 3. The Commission shall retain medical records of employees who have been exposed to toxic substances or harmful physical agents for thirty (30) years beyond the length of employment. Such medical records shall include records maintained by a physician, nurse, or other health care personnel or technician pertaining to exposure to hazardous substances. (29 CFR 1910.1020; 8 Cal. Code Regs. § 3204 (d)(1)(A)(B).)

For employees who are employed by the Commission for less than one year, the Commission does not need to retain the employee's medical records regarding exposure to hazardous substances if the Commission provides the employee with such records upon termination of employment. (Ibid.)

Routine medical records such as first aid records for one-time treatment, observation of minor injuries, records relating to medical leave taken by employees, burns, splinters, etc., should be kept for the length of employment plus three (3) years. (Gov. Code §§ 12946, 34090; 29 C.F.R. 1627.3.)

- 4. The Commission may destroy fidelity bonds two (2) years after termination and garnishments three (3) years after termination.
- 5. The Commission shall retain payroll records containing the name, address, date of birth, sex, job classification, hours worked, and regular and overtime wages for each employee for three (3) years beyond the length of employment and seven (7) years from date of payment. (29 C.F.R. Part 516.5; Labor Code §§ 1174, 1197.5; Gov. Code § 60201.) Payroll registers listing labor costs by employee and program must be kept permanently. (Sec. of State Local Gov't. Records Mgmt. Guidelines.)
- 6. The Commission shall retain basic time and earning cards or sheets on which are entered daily starting and stopping time of individual employees for seven (7) years. (29 C.F.R. Part 516.6; Gov. Code § 60201.)
- 7. The Commission shall retain employment applications and employment referral records and files for two (2) years after such records or files are created. (Gov. Code §12946; 29 C.F.R. 1627.3.)
- 8. The Commission shall retain records regarding the race, sex, and national origin of each applicant and for the job for which such applicant applied for two (2) years from the date of the making of the record or the date of the personnel action involved, whichever occurs later. The Commission may either retain the original documents used to identify applicants, or keep statistical summaries of the collected information. (2 Cal. Code Regs. §7287.0.)
- 9. The Commission shall retain any records pertaining to any payments, loans, promises or agreements by the Commission to any labor organization or representative of a labor organization for five (5) years. (29 U.S.C. §436.)
- H. Construction and Engineering Records
  - 1. The Commission shall retain certain original construction records, such as bids, correspondence, and change orders, for four (4) years after project completion, unless the records pertain to a project which includes a guarantee or grant in which event they shall be retained for the life of the guarantee or grant plus four (4) years. The Commission shall retain as-built plans for any public facility or works as long as the facility exists.
  - 2. The Commission may destroy unaccepted bids or proposals for public works after two (2) years. (Gov. Code § 60201.)
  - 3. The Commission shall retain supporting documents on capital improvement projects, including bidder's lists, specifications, reports, plans, work orders, schedules, etc., for ten (10) years after project completion. (Code of Civ. Proc. § 337.15.)
- I. Exposure/Safety Records and Material Safety Data Sheets (MSDS)
  - 1. The Commission shall retain employee exposure records and exposure assessment records for at least thirty (30) years. Such records should reveal the identity of the toxic substance or harmful

- physical agent and where and when such substance or agent was used. (8 Cal. Code Regs. § 3204.)
- 2. The Commission may destroy the material safety data sheet (MSDS) for a hazardous substance after the Commission stops using the hazardous substance provided it keeps a record of the substance (chemical name if known) and when and where it was used for thirty (30) years (8 Cal. Code Regs. § 3204(d)(1)(B)(2).)
- J. Video Monitoring, Telephone and Radio and Email Communications; Other Video and Audio Recordings
  - 1. The Commission shall retain recordings of routine video monitoring (e.g., building security taping systems) for at least one (1) year. After the one year retention period, the Commission may destroy the video recording upon approval by the Commission. (Gov. Code § 34090.6.)
  - 2. Upon authorization of the Commission, recordings of telephone and radio communications maintained by the Commission may be destroyed after 100 days. (Gov. Code § 34090.6.)
  - 3. Video or digital recordings of Commission meetings, made at the direction of the Commission, must be retained at least 30 days after the meeting. (Gov. Code § 54953.5.)
  - 4. If the Commission keeps another record, such as written minutes, of an event (other than Commission meetings) that is recorded on video tape or digitally recorded, the Commission must keep the video tape recording of the event for at least 90 days after the occurrence of the event. After 90 days, the video tape may be destroyed or erased, upon approval by the Commission. (Gov. Code § 34090.7.)
  - 5. When an audio tape recording of a meeting (e.g., Commission) is made solely to facilitate the preparation of minutes for that meeting, the tape recording may be destroyed or erased after it is no longer required and after the minutes for that meeting have been approved. (Gov. Code § 34090; 64 Ops.Atty.Gen. 317.)
  - 6. The California Public Records Act (CPRA, Government Code Sections 6250-6276.48) defines a public record as, "any writing containing information relating to the conduct of the public's business prepared, owned, used, or retained by any state or local agency regardless of physical form or characteristics."

#### 5.2.4 Records Retention Schedule

The "Attachment A - Records Retention Schedule" is incorporated herein by reference. This Records Retention Schedule Policy complies with the California Secretary of State records retention guidelines and may be updated from time to time.

# Attachment A - Records Retention Schedule

| Record Type & Description/ Example  | Legal<br>Authority  | Retention<br>Period   |
|---|---|---|
| Accident/Illness Reports (OSHA) Not a public record; For Employee Medical Records & Employee Exposure Records regarding exposure to toxic substances or harmful physical agentsIncludes Material Safety Data Sheets (MSDS) Does NOT include: health insurance claims; first aid records of one-time treatments for minor injuries; records. of employees who worked less than one (1) year if records are given to employee upon termination. | GC 6254(c) 8CCR<br>32304(d)(1)(A) (B)   | Duration of employment<br>plus 30 years   |
| Accounts Payable Invoices and back-up documents, purchase orders, travel expense reimbursements, petty cash, postage, OCERS reports, check requests, receipt books, etc. Invoices, checks, reports, investments, purchase orders  | CCP 337 26 CFR<br>31.6001-1(e)(2);<br>Secretary of State<br>Guidelines<br>recommendation<br>GC 34090<br>26 CFR31.6001-1(e)(2) | Until audited + 4 years   |
| Accounts Receivable Invoices, checks, reports, investments, receipt book  | 26 CFR31.6001-<br>1(e)(2)   | 4 years   |
| Affidavits of Publication / Posting Legal notices for public hearings, publication of ordinances, etc.  | GC 34090  | 2 years   |
| Agenda / Agenda Packets Agendas, agenda packets, staff reports and related attachments, supplemental items and documentation submitted by staff/public in relation to agenda items. Paper copies of agenda packets should be maintained for 1 year as complete packets. Originals will later be imaged for permanent records retention; the filmed record may serve as the permanent record.  | GC 34090<br>GC 34090.5  | 2 years   |
| Agreements Original contracts and agreements and back-up materials, including leases  | CCP 337<br>CCP 337.2  | 4 years after termination/ completion   |
| Annexations / Reorganizations Notices, Resolutions, Certificates of Completion; documents may be imaged, but the originals can never be destroyed.  | GC 34090 GC<br>60201(d)(1)  | Permanent   |
| Annual Financial Report<br>Independent auditor analysis   | GC 34090  | Until audited + 2 years   |
| Articles of Incorporation   | GC 34090<br>GC 60201  | Permanent   |
| Audit Reports Financial services; internal and/or external reports; independent auditor analyses  | GC 34090 Sec. of State Local<br>Gov't. Records Retention<br>Guidelines  | Permanent [May be revised<br>at a later time by Sec. of<br>State or County officials]   |
| Audit Hearing or Review  Documentation created and or received in connection with an audit hearing or review  | GC 34090  | 2 years   |
| Bank Account Reconciliations Bank statements, , receipts, certificates of deposit, etc.   | 26 CFR 31.6001-<br>1(e)(2)  | Until audited + 4 years;<br>Secretary of State<br>recommends until audited +<br>5 years |
| Brochures/ Publications Retain selected documents only for historic value   | GC 34090  | 2 years   |
| Budget, Annual<br>Adjustments, journal entries, account transfers   | GC 34090  | Until audited + 2 years   |
| Cal-OSHA Personnel logs, supplementary records; annual summary (Federal and State – Cal-OSHA)   | LC 6410; 8CCR<br>14300.33   | 5 years   |

| Record Type & Description/ Example  | Legal<br>Authority                            | Retention<br>Period   |
|---|---|---|
| Checks Includes payroll, canceled and voided checks   | GC 34090<br>CCP 337<br>26 CFR<br>31.6001-1(e) | Until audited +4 years;<br>Secretary of State<br>Guidelines recommends<br>until audited + 5 years |
| Citizen Feedback<br>General correspondence  | GC 34090                                      | 2 years   |
| Claims Against the Agency<br>Paid/denied  | GC 34090;<br>GC 25105.5                       | Until settled + 5 years<br>(May be imaged after 3   |
| Complaints/Requests Various files, not related to specific lawsuits involving the agency and not otherwise specifically covered by the retention schedule   | GC 34090                                      | 2 years   |
| Contracts Original contracts and agreements and back-up materials   | CCP 337                                       | 4 years after termination/<br>completion  |
| Correspondence General correspondence, including letters and e-mail; various files, not otherwise specifically covered by the retention schedule  | GC 34090                                      | 2 years   |
| Deferred Compensation Reports Finance - pension/retirement funds  | 29 CFR 516.5<br>29 CFR 1627.3                 | 3 years   |
| Demographic/ Statistical Data   | GC 34090                                      | Current + 2 years   |
| Deposits, Receipts Receipts for deposited checks, coins, currency   | GC 34090<br>CCP 337                           | Until audited + 4 years   |
| DMV Drive Information Reports Part of personnel records – not a public record   | GC 34090 GC 6254(c)                           | While current + 2 years   |
| Economic Interest Statements - Form 700 (copies) Copies of statements forwarded to Fair Political Practices Commission  | GC 81009(f), (g)                              | 4 years (can image after 2 years)   |
| Economic Interest Statements - Form 700 (originals) – Elected Originals of statements of designated employees   | GC 81009(e), (g)                              | 7 years (can image after 2 years)   |
| Employee Files Personnel - not a public record  | GC 12946 GC 6254(c)                           | While current + 2 years   |
| Employee Information Applicant Identification Records Personnel – data recording race, sex, national origin of applicants   | 2 CCR 7287(b). (c)(2)                         | 2 years   |
| Employee Information, General<br>Name, address, date of birth, occupation   | GC 12946<br>29 CFR 1627.3<br>LC 1174          | 3 years   |
| Employee Information – Applicant Identification Records Personnel – data regarding race, sex, national origin of applicants   | 2 CCR 7287(b)(c)2                             | 2 years   |
| Employee Information, Payment Rate of pay and weekly compensation earned  | GC 60201                                      | 7 years   |
| Employee May include release authorizations, certifications, reassignments, outside employment, commendations, disciplinary actions, terminations, oaths of office, evaluations, preemployee medicals, fingerprints, identification cards | 29 CFR 1627.3<br>GC 12946                     | Length of employment + 3 years  |
| Employee, Motor Vehicle Pulls (DMV)   | GC 12946                                      | 2 years   |
| Employee Programs Includes EAP and Recognition  | GC 34090<br>GC 12946                          | Current + 2 years   |
| Employee, Recruitment Alternate lists/logs, examination materials, examination answer sheets, job bulletins   | GC 12946<br>GC 34090<br>29 CFR 1602 et. seq.  | Current + 2 years   |
| Employee, Reports Employee statistics, benefit activity, liability loss   | GC 34090                                      | Current + 2 years   |

| Record Type & Description/ Example   | Legal<br>Authority                         | Retention<br>Period  |
|--|--|--|
| Employee Rights - General  | GC 12946<br>29 CFR 1602.31                 | Length of employment + 2 years   |
| Employment Applications - Not Hired Applications submitted for existing or anticipated job openings, including any records pertaining to failure or refusal to hire applicant  | GC 34090<br>GC 12946<br>29 CFR 1627.3      | 2 years  |
| Employment Eligibility Verification (I-9 Forms) Federal Immigration and Nationality Act; Immigration Reform/Control Act 1986   | 8 USC 1324a (b)(3)<br>Pub. Law 99-603      | 3 years after date of hire, or<br>1 year after date of<br>termination, whichever is<br>later |
| Employment - Surveys and Studies Includes classification, wage rates   | GC 12946<br>GC 34090<br>29 CFR 516.6       | 2 years  |
| Employment - Training Records, Non-Safety Volunteer program training - class training materials, internships   | GC 34090<br>GC 12946                       | Length of employment + 2 years   |
| Employment - Personnel (by name) Paperwork documenting internal and external training  | GC 34090<br>GC 12946                       | Length of employment + 2 years   |
| Employment - Vehicle Mileage Reimbursement Rates Annual mileage reimbursement rates  | GC 34090                                   | Until superseded   |
| Environmental Quality California Environmental Quality Act (CEQA) Exemptions, Environmental Impact Reports, mitigation monitoring, Negative Declarations, Notices of Completion and Determination, comments, Statements of Overriding Considerations           | GC 34090<br>CEQA Guidelines                | Permanent  |
| Environmental Quality Environmental Review Correspondence, consultants, issues, conservation   | GC 34090                                   | Completion + 2 years   |
| ERISA Records – Plan Reports Employee Retirement Income Security Act of 1974 – plan reports, certified information filed   | 29 USC 1027                                | 6 years  |
| ERISA Records – Benefits Due Employee Retirement Income Security Act of 1974 – records of benefit due  | 29 USC 1059                                | Indefinitely   |
| Family and Medical Leave Act (Federal) Records of leave taken, agency policies relating to leave, notices, communications relating to taking leave   | 29 CFR 825.500<br>GC 12946                 | While employed +3 years (Federal) or 2 years (State)   |
| Fixed Assets - Inventory Reflects purchase date, cost, account number  | GC 34090                                   | Until audited + 2 years  |
| Fixed Assets - Surplus Property Auction, disposal, listing of property   | GC 34090<br>CCP 337                        | Until audited + 4 years  |
| Forms<br>Administrative - blank  |  | Until Superseded   |
| Fund Transfers Internal; bank transfers & wires  | GC 34090                                   | Until audited + 2 years  |
| Grants – Unsuccessful Applications not entitled  | GC 34090                                   | 2 years  |
| General Ledgers<br>All annual financial summaries  | GC 34090<br>CCP 337                        | Permanent [May be revised at a later time by Sec. of   |
| Gifts/Bequests Receipts or other documentation   | GC 34090                                   | Until completed + 2 years  |
| Grants Federal, State, or other grants Grants documents and all supporting documents: applications, reports, contracts, project files, proposals, statements, sub-recipient dockets, environmental review, grant documents, inventory, consolidated plan, etc. | GC 34090<br>24 CFR 570.502<br>24 CFR 85.42 | Until completed + 4 years  |

| Record Type & Description/ Example   | Legal<br>Authority | Retention<br>Period        |
|--|--------------------|----------------------------|
| Information Services, Internet/World Wide Web                                    | GC 34090           | Until superseded + 2 years |
| Information Systems, Inventory Hardware/software inventory logs; systems manuals | GC 34090           | Until superseded + 2 years |
| Information Systems, Program Files and Directories                               | GC 34090           | 2 years                    |
| Information Systems, Tapes<br>System generation                                  | GC 34090           | 2 years                    |
| Insurance<br>Personnel related   | GC 34090           | Current + 2 years          |
| Insurance, Joint Powers Agreement Accreditation, MOU, agreements and agendas     | GC 34090           | Current + 2 years          |

## 5.3 Maintenance of Website

Shasta LAFCO will establish and maintain a website pursuant to LAFCO statute Section 56150. Once established, the Commission's regular meeting notices and agenda shall be posted on the site, and whenever the statute requires notice to be published, posted, or mailed, that notice will also be given in electronic format on the website provided by the Commission.

#### SHASTA LAFCO RESOLUTION 2021-01

# RESOLUTION OF THE SHASTA LOCAL AGENCY FORMATION COMMISSION REVISING POLICIES AND PROCEDURES ADOPTED PURSUANT TO THE CORTESE-KNOX-HERTZBERG LOCAL GOVERNMENT REORGANIZATION ACT

**WHEREAS**, this Commission, having adopted and established written Policies and Procedures on March 1, 2001 pursuant to Chapter 1, Part 2, Section 56300(a) of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and,

**WHEREAS**, this Commission, having last approved a revised written Policies and Procedures in February 2018; and,

**WHEREAS**, this Commission, having considered a proposed revision of the Policies and Procedures in its entirety;

NOW, THEREFORE, IT IS RESOLVED, DETERMINED AND ORDERED as follows:

Chapter 2 of the Policies and Procedures has been revised. Table of Contents has been updated to reflect the changes completed.

DULY PASSED AND ADOPTED by the Local Agency Formation Commission of the County of Shasta at a regular commission meeting held February 4, 2021 by the Local Agency Formation Commission of the County of Shasta by the following votes:

| Ayes:<br>Noes:<br>Abstain:<br>Absent: |                                      |
|---------------------------------------|--------------------------------------|
| ATTEST:                               | APPROVE:                             |
| Kathy Bull, Manager Shasta LAFCO      | Irwin Fust, Chairman<br>Shasta LAFCO |